

Planning for the Whole Community

Integrating and Coordinating Emergency Preparedness, Response and Recovery for Children and Adults with Disabilities and Others with Access and Functional Needs Before, During and After a Disaster.

Administration for Children and Families
Human Services in Disasters Conference
July 28, 2010



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Benilda Caixeta

July 31, 1954 – August 29, 2005

Unable to evacuate before or during hurricane Katrina, Benilda told me the water was rushing into her home just before her phone went dead. Her body and her wheelchair were found floating inside her home three days later.



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ABOUT FEMA

FEMA's mission is to support our citizens and first responders to ensure that as a nation we work together to build, sustain, and improve our capability to prepare for, protect against, respond to, recover from, and mitigate all hazards.



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FEMA's Role in a Disaster

- Always in support of the State
- Always by request
- Domestic



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“We don’t plan for easy in FEMA ... we plan for real.”

Administrator Fugate
March 2010



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Office of Disability Integration and Coordination

Mission Statement

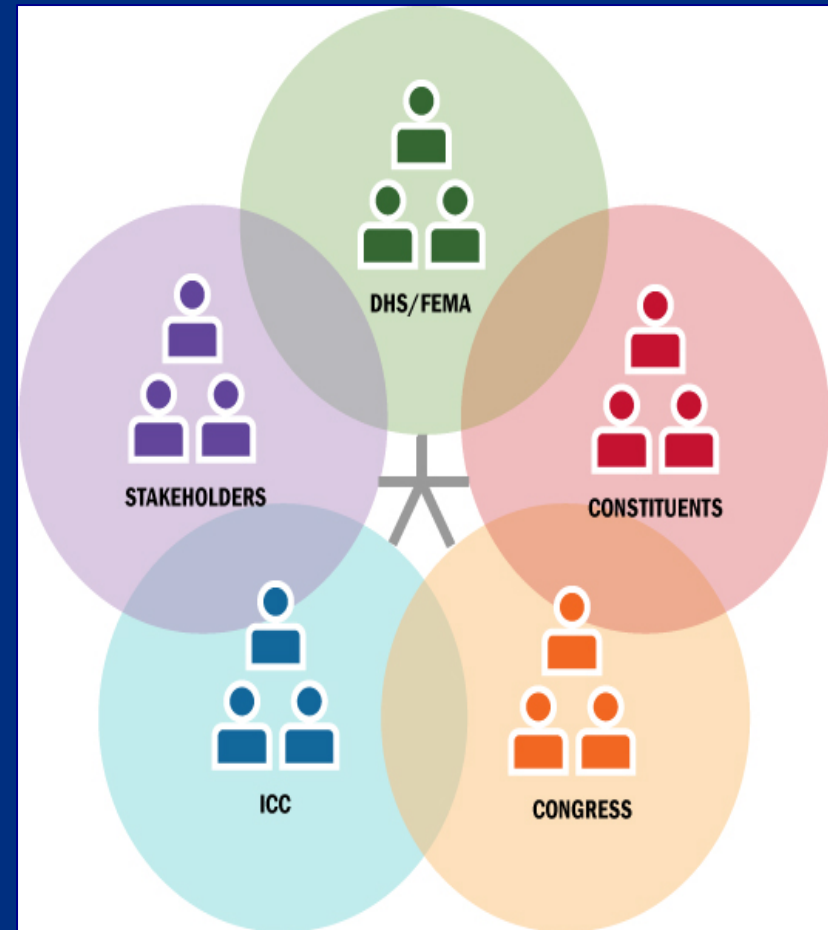
Preparing individuals and families and strengthening communities before, during and after a disaster by providing guidance, tools, methods and strategies to integrate and coordinate emergency management efforts to meet the needs of all citizens, including children and adults with disabilities and others with access and functional needs.



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Office of Disability Integration and Coordination

- Advisor to the FEMA Administrator, Office of External Affairs and across the directorates
 - Programs
 - Guidance
 - Regulations
 - Legislation
- Liaison with DHS and Federal partners
- Communication with constituents and stakeholders
- Implementation of PKEMRA



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FY2010 Accomplishments

- Established the Office of Disability Integration and Coordination
- Established database and ongoing communication with over 600 disability and emergency management stakeholder and constituent groups
- Shelter Supply List for Durable Medical Equipment and Consumable Medical Supplies
- Established criteria for “universal” cots
- Coordination with Long Term Disaster Recovery Working Group and National Disaster Recovery Framework
- Coordination with National Disaster Housing Task Force
- Incorporation of children and adults with disabilities into planning guidance and documents
- Presentations and workshops in over 50 locations



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Current Initiatives

- Establishment of the FEMA Disability Working Group
- Disability Integration Specialists in every Region
- Memorandum of Agreement with the National Council on Independent Living
- Functional Needs Support Services Training for States & Regions
- ODIC National Capacity Building Training Conference
 - cosponsored by: NPD, ICC, NCD, DOJ
- Maintaining key Federal partnerships: ICC, NCD, HHS, DOJ, DOE, DOT, HUD, US Access Board
- ODIC webpage
- Integration of children and adults with disabilities into FEMA's planning guidance and documents
- Diversity Council membership
- Inclusive language guidance



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- About FEMA
- FEMA Leadership
- Organization Structure
- Contact Us
- Employment Opportunities
- Grants
- Training

Print Preview

Preparedness Resources

- [Interagency Coordinating Council on Emergency Preparedness](#) - The Interagency Coordinating Council on Emergency Preparedness and Individuals with Disabilities was established to ensure that the federal government appropriately supports safety and security for individuals with disabilities in disaster Situations.
- [DisabilityPreparedness.gov](#) - This Federal government disability preparedness Web site sponsored by the Interagency Coordinating Council on Emergency Preparedness and Individuals with Disabilities provides practical information on how people with and without disabilities can prepare for an emergency. It also provides information for family members, service providers, emergency planners, and first responders.
- [Disability.Gov - Emergency Preparedness Resources](#) - This Federal government Web site contains information that people with disabilities, their families, employers, and first-responders need to know about actions that should be taken before, during, and after emergencies. Comprehensive information on emergency preparedness, response, and recovery plans that take into account the needs of people with disabilities, as well as practical tips on how individuals, schools, and places of business can prepare for emergencies
- [DisastersRUs](#) - This Web site links visitors to essential information for people with disabilities, their family members, care providers, and emergency managers, planners, and responders. The Web site also lists NOD's Principles of disAbility Preparedness and Disaster Mitigation Tips for Persons with Disabilities. The main focus of this Web site is on disasters which affect Florida and the Southeast U.S.
- [Executive Order No. 13347](#) - This Executive Order, issued by President George W. Bush on July 22, 2004, ensures that the Federal Government appropriately supports safety and security for individuals with disabilities in situations involving disasters, including earthquakes, tornadoes, fires, floods, hurricanes, and acts of terrorism.
- [Preparing the Workplace for Everyone](#) - This publication, first published in 2005 by the Interagency Coordinating Council on Emergency Preparedness and Individuals with Disabilities, provides a framework of emergency preparedness guidelines for federal agencies.
- [Federal Relay Service](#) - The Federal Relay Service (FedRelay) is a federal government telecommunications service provided by the General Services Administration (GSA), which enables federal employees who are deaf, hard-of-hearing, deaf/blind, or have



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The Office of Disability Integration and Coordination

Our motto:

“Baking it in, not layering it on”





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Federal Laws Prohibiting Discrimination in Emergency Programs on the Basis of Disability

- Americans with Disabilities Act
- Stafford Act
- Rehabilitation Act
- Fair Housing Act
- Architectural Barriers Act
- Individuals with Disabilities Education Act
- Telecommunications Act

Each provides affirmative obligations and prohibitions of discrimination on the basis of disability.

No State or local government, or its contractors, in providing services may, by law, policy, or contract, provide services below those standards without violating federal law.



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Department of Justice Guidance to State and Local Governments

The Americans with Disabilities Act and other laws apply in:

- Preparation
- Notification
- Evacuation and transportation
- Sheltering
- First aid and medical services
- Temporary lodging and housing
- Transition back to the community
- Clean up
- Other emergency- and disaster-related programs, services, and activities



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“Complying with the Americans with Disabilities Act is not optional”

FEMA Administrator, Craig Fugate to the National Voluntary Agencies Active in Disasters Conference
May 2010



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“Disasters are always inclusive. Response and recovery are not, unless we plan for it.”

June Isaacson Kailes



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FEMA National Advisory Council Access and Functional Needs Representative



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“It's no longer special - it's part of what we do”

Richard Devylder
Special Advisor to the Secretary
California Emergency Management Agency



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Sent to me by colleagues:

We hear it all the time – ‘special needs’ and ‘vulnerable.’ Both terms do damage. When people with disabilities are thought of as ‘special,’ they are often thought of as marginal individuals who have needs, not rights. The word ‘vulnerable’ has a similarly unfortunate effect. Vulnerable people must have things done for them; they’re recipients, not participants.

CT P&A



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The difference between the right word
and the almost right word is the
difference between lightning and a
lightning bug.

Mark Twain



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“However beautiful the strategy is, you should occasionally look at the results.”

Winston Churchill



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“My experience tells me if we wait and plan for people with disabilities after we write the basic plan, we fail.”

- Craig Fugate, FEMA Administrator



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Access and Functional Needs

Children and adults with access and functional needs may have physical, sensory, mental health, cognitive and/or intellectual disabilities affecting their ability to function independently without assistance. Others who may also have access and functional needs include, but are not limited to, women in late stages of pregnancy, elders and individuals needing bariatric equipment or communication assistance.



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Functional Needs vs. Acute Health Care Needs



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Functional Needs Support Services (FNSS)

Sheltering Scope & Definition

Services that enable children and adults with disabilities to maintain their health, safety and independence in a general population shelter.

FNSS includes:

- reasonable modification to policies, practices and procedures,
- durable medical equipment (DME),
- consumable medical supplies (CMS),
- personal assistance services (PAS),
- other goods and services as needed.



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FNSS Guidance

includes information about:

- Planning
- Finding subject matter experts
- Selecting potential shelter sites
- Accessible toilets and bathing facilities
- Personal assistance service needs
- Medical Care
- Durable Medical Equipment and Consumable Medical Supplies
- Legal obligations
- Service and assistance animal



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FNSS Guidance Working Group

FEMA	Everett Sedgwick -Mass Care	ARC	Trevor Rikken
	Al Vliet – Mass Care		Lynn Crabb
	Marcie Roth – Disability	NCD	Martin Gould
	Integration and Coordination	NCIL	Kelly Buckland
	Martin Matzen – OCC	NDRN	Curt Decker
	Elizabeth Fuhrman – R 1		Delores Scott
	David Lebsack – R 6	CALEMA	Richard Devylder
	Jo Ann Oram – R 10	RI DOH	Kate McCarthy-
HHS	Leon Larson – ASPR ESF-8		Barnett
	Moira Shea - ASPR/OPEO	FL DEM	Chip Wilson
	Cheryl Ford – ACF ESF-6	*BCFS	Kevin Dinnin
	Daniel Davis - OD		Nancy Gibbons
DOJ	Jeanine Worden		Kari Tatro
	William Lynch		
DHS	Debbie Fulmer – CRCL		



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“It is time children, people with disabilities or any other segment of our communities who have traditionally been underserved, to be more fully and consistently integrated into preparedness and planning efforts at every level of government.”

Craig Fugate, FEMA Administrator



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Personal Responsibility:

Personal responsibility before, during and after a disaster applies to people with disabilities just as it applies to people without disabilities. Although ability varies from person to person, educational and outreach efforts, information and tools must be made accessible, available and achievable for everyone.



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Integration in Action



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INTEGRATION AND COORDINATION

When communities integrate the needs of children and adults with disabilities and others with access and functional needs into their community wide planning initiatives, they maximize resources, meet their obligations and strengthen their ability to prepare for, protect against, respond to, recover from and mitigate all hazards.



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